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DEPARTMENT OF HOMELAND SECURITY

U. S. Customs and Border Protection

Notice Announcing the Automated Commercial Environment (ACE) as the Sole CBP-Authorized Electronic Data Interchange (EDI) System for Processing Certain Electronic Entry and Entry Summary Filings Accompanied by Food and Drug Administration (FDA) Data

AGENCY: U.S. Customs and Border Protection, Department of Homeland Security.

ACTION: General notice.

SUMMARY: This document announces that the Automated Commercial Environment (ACE) will be the sole electronic data interchange (EDI) system authorized by the Commissioner of U.S. Customs and Border Protection (CBP) for processing electronic entries and entry summaries associated with the entry types specified in this notice, for merchandise that is subject to the import requirements of the Food and Drug Administration (FDA). This document also announces that the Automated Commercial System (ACS) will no longer be a CBP-authorized EDI system for purposes of processing these electronic filings.

DATES: Effective June 15, 2016: ACE will be the sole CBP-authorized EDI system for electronic entry and entry summary filings for merchandise subject to the import requirements of the FDA, associated with the following entry types: 01 (consumption),

03 (consumption – antidumping/countervailing duty), 06 (consumption - Foreign Trade Zone (FTZ)), 11 (informal), 23 (temporary importation under bond), 51 (Defense Contract Administration Service Region), and 52 (government – dutiable).

FOR FURTHER INFORMATION CONTACT: Questions related to this notice may be emailed to ASKACE@cbp.dhs.gov with the subject line identifier reading "ACS to ACE - FDA transition".

SUPPLEMENTARY INFORMATION:

Background

Statutory Authority

Section 484 of the Tariff Act of 1930, as amended (19 U.S.C. 1484), establishes the requirement for importers of record to make entry for merchandise to be imported into the customs territory of the United States. Customs entry information is used by U.S. Customs and Border Protection (CBP) and Partner Government Agencies (PGAs) to determine whether merchandise may be released from CBP custody. Importers of record are also obligated to complete the entry by filing an entry summary declaring the value, classification, rate of duty applicable to the merchandise and such other information as is necessary for CBP to properly assess duties, collect accurate statistics and determine whether any other applicable requirement of law is met.

The customs entry requirements were amended by Title VI of the North American Free Trade Agreement Implementation Act (Pub. L. 103-182, 107 Stat. 2057, December 8, 1993), commonly known as the Customs Modernization Act, or Mod Act. In particular, section 637 of the Mod Act amended section 484(a)(1)(A) of the Tariff Act of 1930 (19 U.S.C. 1484(a)(1)(A)) by revising the requirement to make and complete customs entry by submitting documentation to CBP to allow, in the alternative, the electronic transmission of such entry information pursuant to a CBP-authorized electronic data interchange (EDI) system. CBP created the Automated Commercial System (ACS) to track, control, and process all commercial goods imported into the United States. CBP established the specific requirements and procedures for the electronic filing of entry and entry summary data for imported merchandise through the Automated Broker Interface (ABI) to ACS.

Transition from ACS to ACE

In an effort to modernize the business processes essential to securing U.S. borders, facilitating the flow of legitimate shipments, and targeting illicit goods pursuant to the Mod Act and the Security and Accountability for Every (SAFE) Port Act of 2006 (Pub. L. 109-347, 120 Stat. 1884), CBP developed the Automated Commercial Environment (ACE) to eventually replace ACS as the CBP-authorized EDI system. Over the last several years, CBP has tested ACE and provided significant public outreach to ensure that the trade community is fully aware of the transition from ACS to ACE.

On February 19, 2014, President Obama issued Executive Order (EO) 13659,
Streamlining the Export/Import Process for America's Businesses, in order to reduce
supply chain barriers to commerce while continuing to protect our national security,
public health and safety, the environment, and natural resources. See 79 FR 10657
(February 25, 2014). Pursuant to EO 13659, a deadline of December 31, 2016, was
established for participating Federal agencies to have capabilities, agreements, and other
requirements in place to utilize the International Trade Data System (ITDS) and
supporting systems, such as ACE, as the primary means of receiving from users the
standard set of data and other relevant documentation (exclusive of applications for
permits, licenses, or certifications) required for the release of imported cargo and
clearance of cargo for export.

On October 13, 2015, CBP published an Interim Final Rule in the **Federal Register** (80 FR 61278) that designated ACE as a CBP-authorized EDI system. The designation of ACE as a CBP-authorized EDI system was effective November 1, 2015.

In the Interim Final Rule, CBP stated that ACS would be phased out and anticipated that ACS would no longer be supported for entry and entry summary filing by the end of February 2016. Filers were encouraged to adjust their business practices so that they would be prepared when ACS was decommissioned.

CBP has developed a staggered transition strategy for decommissioning ACS.

The first two phases of the transition were announced in a **Federal Register** notice on February 29, 2016. (81 FR 10264). This notice announces the third phase of the transition. CBP will continue to monitor the FDA filing rates in ACE. Should there be a need to avoid a substantial adverse impact on trade, CBP will reassess the transition completion date for FDA filings.

ACE as the Sole CBP-Authorized EDI System for the Processing of Certain Electronic Entry and Entry Summary Filings Accompanied by FDA Data

This notice announces that, effective June 15, 2016, ACE will be the sole CBP-authorized EDI system for electronic entries and entry summaries for merchandise that is subject to import requirements of the Food and Drug Administration (FDA), associated with the following entry types:

- 01 Consumption Free and Dutiable
- 03 Consumption Antidumping/Countervailing Duty
- 06 Consumption Foreign Trade Zone (FTZ)
- 11 Informal Free and Dutiable
- 23 Temporary Importation Bond (TIB)
- 51 Defense Contract Administration Service Region (DCASR)
- 52 Government Dutiable

ACS as the Sole CBP-Authorized EDI System for the Processing of Certain Electronic <u>Entry and Entry Summary Filings</u>

- Electronic entry and entry summary filings for the following entry types must continue to be filed only in ACS: 02 Consumption Quota/Visa
- 07 Consumption Antidumping/Countervailing Duty and Quota/Visa Combination

- 08 NAFTA Duty Deferral
- 09 Reconciliation Summary
- 12 Informal Quota/Visa (other than textiles)
- 21 Warehouse
- 22 Re-Warehouse
- 31 Warehouse Withdrawal Consumption
- 32 Warehouse Withdrawal Quota
- 34 Warehouse Withdrawal Antidumping/Countervailing Duty
- 38 Warehouse Withdrawal Antidumping/Countervailing Duty &
- Quota/Visa Combination
- 41 Direct Identification Manufacturing Drawback
- 42 Direct Identification Unused Merchandise Drawback
- 43 Rejected Merchandise Drawback
- 44 Substitution Manufacturer Drawback
- 45 Substitution Unused Merchandise Drawback
- 46 Other Drawback
- 61 Immediate Transportation
- 62 Transportation and Exportation

- 63 Immediate Exportation
- 69 Transit (Rail only)
- 70 Multi-Transit (Rail only)

CBP will publish a subsequent **Federal Register** Notice in the near future when these entry and entry summary filings will be transitioned in ACE.

Due to low shipment volume, filings for the following entry types will not be automated in either ACS or ACE:

- 04 Appraisement
- 05 Vessel Repair
- 24 Trade Fair
- 25 Permanent Exhibition
- 26 Warehouse Foreign Trade Zone (FTZ) (Admission)
- 33 Aircraft and Vessel Supply (For Immediate Exportation)
- 64 Barge Movement
- 65 Permit to Proceed
- 66 Baggage

Dated: May 11, 2016

R. Gil Kerlikowske

Commissioner
U.S. Customs and Border Protection

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